

# **Building integrity where corruption is not seen as a major problem**

---

**Adam Graycar**

**Flinders University, Australia**

- Some places are more corrupt than others.
- Corruption the norm?
- Corruption the exception?
- Transgression/ system

## ***Components of public corruption***

- Demand exceeds supply - something of value is traded
- A motivated offender
- A concealed transaction
- A violation of law or process
- Damage to the public interest

## Corruption in:

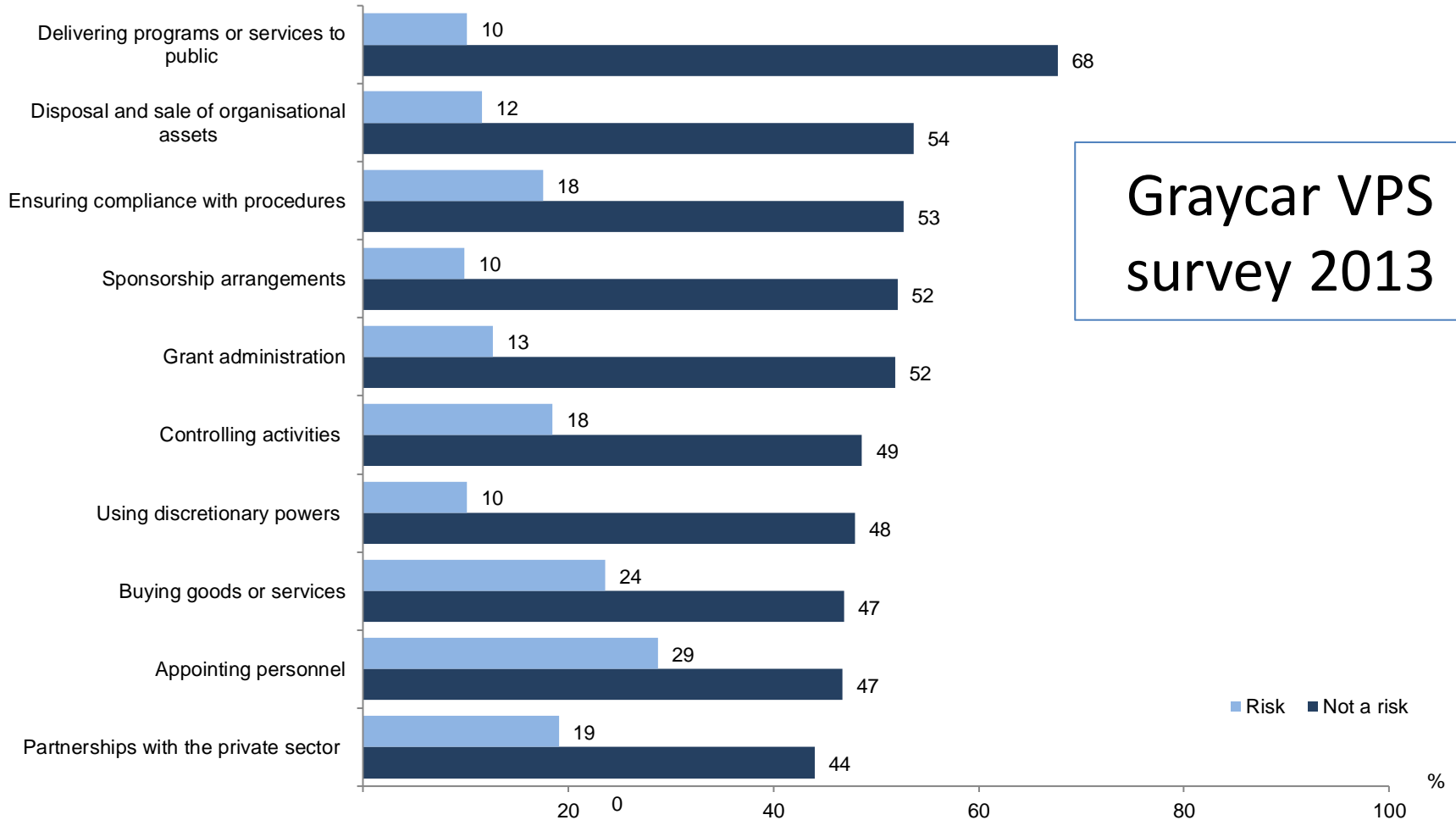
- **Making public policy** - distorting policy directions
- **Implementing public policy** - distorting policy outcomes

## **Bribes paid for public service (%)**

*Source: Global corruption barometer 2013*

<b>Country</b>	<b>%</b>
<b>Sierra Leone</b>	84
<b>Zimbabwe</b>	62
<b>Kyrgyzstan</b>	45
<b>Liberia</b>	75
<b>Finland</b>	1
<b>Denmark</b>	1
<b>Japan</b>	1
<b>Australia</b>	1

# Perceived Risk of Corruption



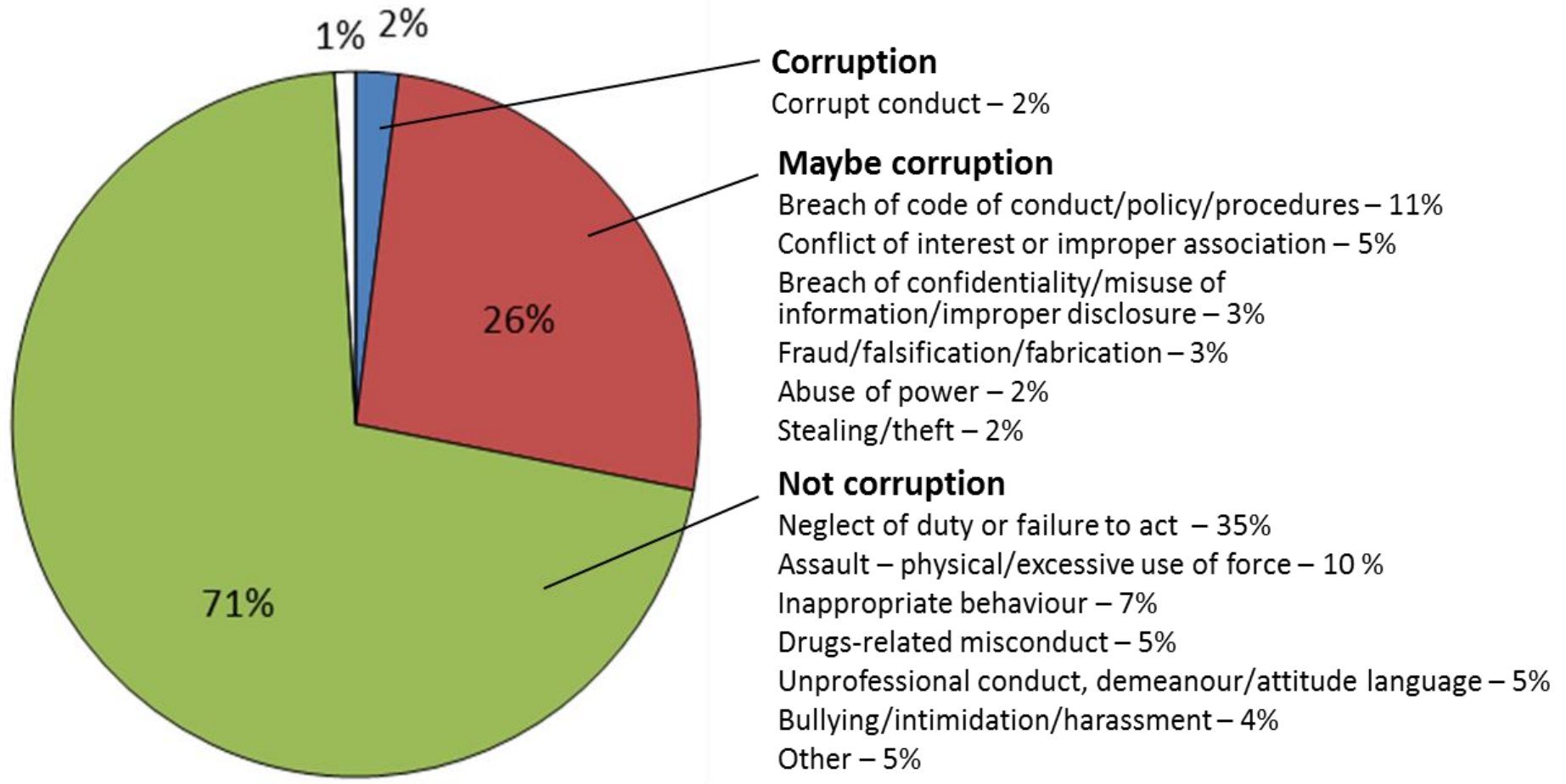
<b>Corruption in Department/Agency</b>	<b>Opportunity %</b>	<b>Suspected %</b>	<b>Observed %</b>
<b>Base: Total sample</b>	839	839	839
<b>Bribery</b>	32	4	1
<b>Abuse of discretion</b>	58	28	15
<b>Misuse of info or material</b>	68	32	15
<b>Conflict of interest</b>	72	38	20
<b>Hiring friends or family for public service jobs</b>	53	38	25
<b>Perverting the course of justice</b>	16	3	2
<b>Hiring one's own or family company to provide services</b>	33	18	9
<b>Don't know</b>	3	6	4
<b>Prefer not to say</b>	0	1	4

Most complaints to  
anti-corruption agencies in  
Australia are not about  
corruption



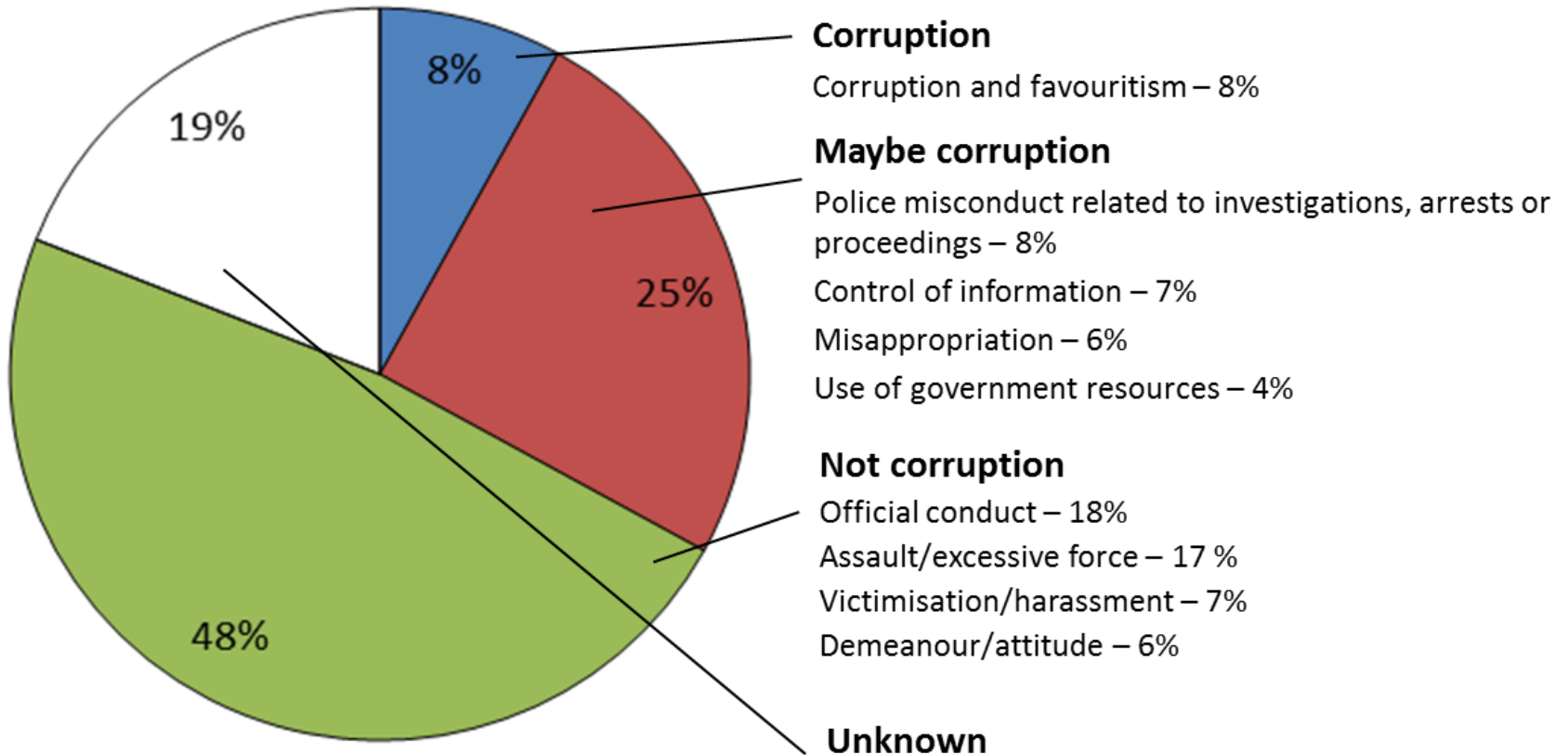
## CCC allegations 2011-12

N= 5,912



## CMC allegations 2011-12

**N= 12,559**



# What is being corrupted?

- event
- process
- culture

- Corrupt Individuals
- Corrupt Groups
- Corrupt Organisations
- Corrupt Societies



- Corrupt events

Different controls

# *Situational Measures*

*(Clarke and Cornish)*

- Increase the effort (to behave corruptly)
- Increase the risks (of corrupt behavior)
- Reduce the rewards (of corrupt behavior)
- Remove excuses (for corrupt behavior)

# Threats to integrity

- Peer culture
- Denial of responsibility/ accountability
- Rigidity
- Dominant informal actors
- Diversity challenges
- Silence

(Dobel)

# Ethical decision making plays out in

- Individual values
- Managerial roles
- Organisational frameworks

# Key public sector functions

- Delivery of services
- Financial management
- Resource and service procurement
- Human Resource Management
- Leadership



# *Prevention Matrix for Low Corruption Environments (Graycar and Masters)*

## **CORRUPTION PREVENTION STRATEGIES**

### **PUBLIC SECTOR FUNCTIONS**

	Change the effort	Change the risk and rewards	Value integrity	Raise awareness
Delivery of services				
Financial management				
Resource and service procurement				
Human Resource Management				
Leadership				

- Proactive measures (fill in the squares)

and

- Examine slippage points

# Slippage points

- Culture
- Process
- Temptation
- Managerial incompetence/  
wilful disregard

# Analysis of slippage points

- Conditions
- Processes
- Detection
- Prevention